

ORDINANCE 10-02-2020

AN ORDINANCE AMENDING THE CITY PUBLIC SAFETY IMPACT FEE FACILITIES PLAN AND PUBLIC SAFETY IMPACT FEE ANALYSIS; ADOPTING PUBLIC SAFETY IMPACT FEES; ADOPTING CERTAIN POLICIES RELATED TO IMPACT FEES; AND ESTABLISHING A SERVICE AREA FOR PURPOSES OF IMPACT FEES.

WHEREAS, Santaquin City (the “City”) is a political subdivision of the State of Utah, authorized and organized under applicable provisions of Utah law; and

WHEREAS, the City has legal authority, pursuant to Title 11, Chapter 36a of the Utah Code Annotated, as amended (“*Impact Fees Act*” or “*Act*”), to impose development impact fees as a condition of development approval, which impact fees are used to defray capital infrastructure costs attributable to new development activity; and

WHEREAS, the City has previously enacted and imposed impact fees for public facilities, as defined in Utah Law, Title 11, Chapter 36a, Section 102, and as more particularly set forth in the Santaquin City Fee Schedule; and

WHEREAS, the City desires to amend its previously adopted Public Safety Impact Fees in accordance with applicable provisions of the Impact Fees Act in order to appropriately assign capital infrastructure costs to development in an equitable and proportionate manner as more particularly provided herein; and

WHEREAS, the City properly noticed its intent to amend the Public Safety Impact Fees Facilities Plan and the Public Safety Impact Fee Analysis as required by law and the City has, through its consultants, completed the Public Safety Impact Fee Facilities Plan and Impact Fee Analysis in accordance with applicable provisions of the Impact Fees Act, which Public Safety Impact Fee Facilities Plan and Impact Fee Analysis are more particularly described and adopted herein; and

WHEREAS, the City has provided the required notice and held a public hearing before the City Council regarding the proposed Public Safety Impact Fees, Public Safety Impact Fee Facilities Plan and Public Safety Impact Fee Analysis in accordance with applicable provisions of the Impact Fees Act; and

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF SANTAQUIN CITY, STATE OF UTAH, AS FOLLOWS:

SECTION I. PURPOSE

This Public Safety Impact Fees Ordinance establishes the City’s Public Safety Impact Fees policies and procedures and is promulgated pursuant to Title 11, Chapter 36a, Part 4, Enactment of Impact Fees, and other requirements of the Impact Fees Act. This Ordinance adopts Public Safety Impact Fees for related facilities within the City Service Area as defined herein, provides a schedule of Public Safety Impact Fees for development activity, and sets forth direction for challenging, modifying and appealing Public Safety Impact Fees. This Ordinance does not replace, supersede, or modify any ordinance regarding impact fees unrelated to Public Safety facilities and improvements.

This Ordinance may be referred to and cited as the “Public Safety Impact Fees Ordinance.”

SECTION II. STATUTORY AUTHORITY AND RESTRICTIONS

1. *Impact Fees Act Authority.* The City is authorized to impose impact fees subject to and in accordance with applicable provisions of the Impact Fees Act. Impact fees may only be established for public facilities as defined in Section 11-36a-102 that have a life expectancy of 10 or more years and are owned or operated by or on behalf of a local political subdivision. Public facilities for which impact fees may be imposed includes public safety facilities.
2. *Impact Fees Act Restrictions.* Pursuant to Section 11-36a-202 of the Impact Fees Act, the City may not impose an impact fee to: (1) cure deficiencies in public facilities serving existing development; (2) raise the established level of service of a public facility serving existing development; (3) recoup more than the local political subdivision’s costs actually incurred for excess capacity in an existing system improvement; or (4) include an expense for overhead, unless the expense is calculated pursuant to a methodology that is consistent with generally accepted cost accounting practices and the methodological standards set forth by the federal Office of Management and Budget for federal grant reimbursement.

SECTION III. SERVICE AREA

The Impact Fees Act requires the City to establish one or more service areas within which the City will calculate and impose a particular impact fee. The service area within which the proposed Public Safety Impact Fees will be imposed is described in Santaquin City Code (S.C.C.) § 9-2-4.

SECTION IV. IMPACT FEE FACILITIES PLAN (IFFP)

1. *Impact Fee Facilities Plan Required.* Pursuant to Section 11-36a-301 of the Impact Fees Act, before imposing or amending an impact fee, the City is required to prepare an impact fee facilities plan to determine the public facilities required to serve development resulting from new development activity. The impact fee facilities plan shall identify the demands placed upon existing public facilities by new development activity and the proposed means by which the City will meet those demands.
2. *Public Safety Impact Fee Facilities Plan.* The City has, through its consultants, researched and analyzed the factors set forth in Section 11-36a-302 of the Impact Fees Act and has caused to be prepared a Public Safety Impact Fee Facilities Plan (“IFFP”), as more particularly set forth in **Exhibit A**, attached hereto and incorporated herein by this reference. The Public Safety IFFP has been prepared based on reasonable growth assumptions for the City and general demand characteristics of current and future users of Public Safety facilities within the City. The City Council finds that the Public Safety IFFP identifies the impact on system improvements created by development activity and estimates the proportionate share of the costs of impacts on system improvements that are reasonably related to new development activity. As shown in the Public Safety IFFP, the City has considered all revenue sources to finance the impacts on system improvements, including grants, bonds, interfund loans, impact fees, and anticipated or accepted

dedications of system improvements. The Public Safety IFFP establishes that impact fees are necessary to maintain a proposed level of service that complies with applicable provisions of Section 11-36a-302 of the Impact Fees Act.

3. *Plan Certification.* The Public Safety IFFP includes a written certification in accordance with Section 11-36a-306 of the Impact Fees Act.
4. *Adoption of Public Safety Impact Fee Facilities Plan.* The Public Safety IFFP as set forth in **Exhibit A**, is hereby adopted in its entirety by the City in accordance with applicable provisions of the Impact Fees Act.

SECTION V. WRITTEN IMPACT FEE ANALYSIS (IFA)

1. *Written Impact Fee Analysis Required.* Pursuant to Section 11-36a-303 of the Impact Fees Act, each local political subdivision intending to impose an impact fee shall prepare a written analysis of each impact fee to be imposed and a summary of the impact fee analysis designed to be understood by a lay person. The impact fee analysis shall identify the anticipated impact on or consumption of any existing capacity of a public facility by the anticipated development activity; identify the anticipated impact on system improvements required by the anticipated development activity to maintain the established level of service for each public facility; demonstrate how the anticipated impacts are reasonably related to the anticipated development activity; estimate the proportionate share of the costs for existing capacity that will be recouped and the costs of impacts on system improvements that are reasonably related to the new development activity; and identify how the impact fee is calculated.
2. *Public Safety Impact Fee Analysis.* The City has, through its consultants, researched and analyzed the factors set forth in Section 11-36a-304 of the Impact Fees Act, including the proportionate share analysis required therein, and has caused to be prepared a Public Safety Impact Fee Analysis (“IFA”), as more particularly set forth in **Exhibit B**, attached hereto and incorporated herein by this reference. The City Council finds that the Public Safety IFA identifies the impacts upon public facilities required by the development activity and demonstrates how those impacts on system improvements are reasonably related to the development activity, estimates the proportionate share of the costs of impacts on system improvements that are reasonably related to the development activity, and identifies how the Public Safety Impact Fees are calculated.
3. *Analysis Certification.* The Public Safety IFA includes a written certification in accordance with Section 11-36a-306 of the Impact Fees Act.
4. *Adoption of Public Safety Impact Fee Analysis.* The Public Safety IFA as set forth in **Exhibit B**, is hereby adopted in its entirety by the City in accordance with applicable provisions of the Impact Fees Act.

SECTION VI. IMPACT FEE SCHEDULE AND FORMULA

1. *Impact Fee Schedule or Formula Required.* Pursuant to Section 11-36a-402 of the Impact Fees Act, the City is required to provide a schedule of impact fees for each

type of development activity that specifies the amount of the impact fee to be imposed for each type of system improvement or the formula that the City will use to calculate each impact fee.

- 2 *Maximum Public Safety Impact Fee Schedule.* Based on the Public Safety IFA, the maximum Public Safety Impact Fees which the City may impose on development activity within the defined Service Area is based on the following formula and specified fees:

Police: Residential Impact Fee =	\$35.72/Unit	
Non-Residential Impact Fee =	\$0.05/SF	
Fire: Residential Impact Fee =	\$495.43/Unit	
Non-Residential Impact Fee =	\$0.43/SF	(Unit)
	\$0.16/SF	(Vehicle)
	\$0.59	(Total)

In accordance with Section 11-36a-402 of the Impact Fees Act, the City is authorized to adjust the standard impact fee at the time the fee is charged to respond to: (i) unusual circumstances found in specific cases; or (ii) a request for a prompt and individualized impact fee review for the development activity of the state, a school district, or a charter school and an offset or credit for a public facility for which an impact fee has been or will be collected; to ensure that the impact fees are imposed fairly; or (iii) a developer's studies and data which show how specific adjustments of the fee are applicable to the intended use(s).

3. *Developer Credits.* In accordance with Section 11-36a-402 of the Impact Fees Act, a developer may be allowed a credit against Public Safety Impact Fees or proportionate reimbursement of Public Safety Impact Fees if the developer dedicates land for a system improvement, builds and dedicates some or all of a system improvement; or dedicates a public facility that the City and the developer agree will reduce the need for a system improvement; *provided* that the system improvement is: (i) identified in the City's Public Safety IFFP; and (ii) is required by the City as a condition of approving the development activity. To the extent required in Section 11-36a-402, the City shall provide a credit against Public Safety Impact Fees for any dedication of land for, improvement to, or new construction of, any system improvements provided by the developer if the facilities are system improvements, as defined herein and included in the Public Safety IFFP; or are dedicated to the public and offset the need for an identified system improvement.

SECTION VII. CALCULATION OF IMPACT FEES

1. *Impact Fee Calculations.* Pursuant to Section 11-36a-305, in calculating the proposed Public Safety Impact Fees, the City has based such amounts calculated on realistic estimates and the assumptions underlying such estimates are more particularly disclosed in the Public Safety IFA set forth in **Exhibit B.**

2. *Previously Incurred Costs.* To the extent that new growth and development will be served by previously constructed improvements, the City's Public Safety Impact Fees may include public facility costs and outstanding bond costs related to the Public Safety improvements previously incurred by the City. These costs may include all projects included in the Public Safety IFFP, which are under construction or completed but have not been utilized to their capacity, as evidenced by outstanding debt obligations. Any future debt obligations determined to be necessitated by growth activity will also be included to offset the costs of future capital projects.

SECTION VIII. NOTICE AND HEARING

1. *Notice.* All noticing requirements set forth in the Impact Fees Act, including, but not limited to, provisions of Title 11, Chapter 36a, Part 5, have been provided. Copies of the Public Safety IFFP and Public Safety IFA, together with a summary designed to be understood by a lay person, and this Impact Fee Ordinance, have been made available to the public by placing said materials, in the Santaquin City Library and the Community Development Offices located in Santaquin City Hall at least ten (10) days before the public hearing. Notice has also been provided in accordance with applicable provisions of *Utah Code Ann.* § 10-9a-205.
2. *Hearing.* The City Council held a public hearing regarding the Public Safety IFFP, the Public Safety IFA, and this Public Safety Impact Fee Ordinance, on October 6, 2020, and a copy of the Ordinance was available in its substantially final form at the City Recorder's Office in the Santaquin City Hall before the date of the hearing, all in conformity with the requirements of *Utah Code Ann.* § 10-9a-205 and applicable noticing provisions of the Impact Fees Act.

Section IX. Miscellaneous Provisions

1. Contrary Provisions Repealed. Any and all other provisions of the Santaquin City Code that are contrary to the provisions of this Ordinance are hereby repealed.
2. Codification, Inclusion in the Code, and Scrivener's Errors. It is the intent of the City Council that the provisions of this ordinance be made part of the Santaquin City Code as adopted, that sections of this ordinance may be re-numbered or re-lettered, that the word ordinance may be changed to section, chapter, or other such appropriate word or phrase in order to accomplish such intent regardless of whether such inclusion in a code is accomplished. Sections of the ordinance may be re-numbered or re-lettered. Typographical errors which do not affect the intent of this ordinance may be authorized by the City without need of public hearing by its filing a corrected or re-codified copy of the same with the City Recorder.
3. Severability. If any section, phrase, sentence, or portion of this ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct, and independent provision, and such holding shall not affect the validity of the remaining portions thereof.

4. Other Impact Fees Not Repealed. Except as otherwise specifically provided herein, this Public Safety Impact Fee Ordinance shall not repeal, modify or affect any impact fee of the City in existence as of the effective date of this Ordinance.

Section X. Effective Date.

The City Recorder shall deposit a copy of this ordinance in the official records of the City on October 6, 2020, and before 5:00 p.m. on that day, shall place a copy of this ordinance in three places within the City. This ordinance shall become effective at 5:00 p.m. on October 7, 2020.

PASSED AND APPROVED this 6th day of October, 2020.

By: 
Mayor Kirk F. Hunsaker

ATTEST:

By 
K. Aaron Shirley, City Recorder

Voting

Council Member Nick Miller	<u>Yes</u>
Council Member Betsy Montoya	<u>Yes</u>
Council Member Lynn Mecham	<u>Yes</u>
Council Member David Hathaway	<u>Yes</u>
Council Member Jennifer Bowman	<u>Yes</u>

AFFIDAVIT OF POSTING

STATE OF UTAH)
) ss.
COUNTY OF UTAH)

I, **K. AARON SHIRLEY**, City Recorder of Santaquin City, Utah, do hereby certify and declare that I posted in three (3) public places the ordinance, which is attached hereto on the 7th day of October, 2020.

The three places are as follows:

- 1. Zions Bank
- 2. Post Office
- 3. City Office

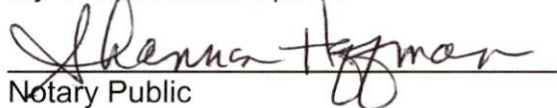
I further certify that copies of the ordinance so posted were true and correct copies of said ordinance.



K. AARON SHIRLEY
Santaquin City Recorder

The foregoing instrument was acknowledged before me this 7 day of October, 2020, by K. AARON SHIRLEY.

My Commission Expires:



Notary Public

Residing at: Utah County

